

Notice is given that a Meeting of Council will be held on:

Date: Tuesday, 25 July 2023

Time: 3.00pm

Location: Loddon Shire Council Chambers,

Wedderburn

AGENDA

Council Meeting

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OPENING COMMENT

This meeting is being recorded and audio streamed via the Council website and Facebook.

1 OPENING AFFIRMATION

"We, the Councillors of the Loddon Shire, declare that we will carry out our duties in the best interests of the community, and through collective leadership will maintain the highest standards of good governance."

2 ACKNOWLEDGEMENT OF COUNTRY

"The Loddon Shire Council acknowledges the Traditional Custodians of the land on which we are gathered and pays its respects to their Elders both past and present."

3 APOLOGIES

4 DECLARATIONS OF CONFLICT OF INTEREST

5 PREVIOUS MINUTES

5.1 CONFIRMATION OF MINUTES

File Number: FOL/19/45615

Author: Tracy Hunt, Governance Coordinator

Authoriser: Lincoln Fitzgerald, Chief Executive Officer

Attachments: Nil

RECOMMENDATION

That Council confirm the Minutes of the following meetings as previously circulated to Councillors:

- 1. Council Briefing of 27 June 2023
- 2. Council Meeting of 27 June 2023
- 3. Council Forum of 11 July 2023.

REPORT

This report seeks Council confirmation of Minutes from the June 2023 Council Briefing and Council Meeting, and July 2023 Council Forum as previously circulated to Councillors.

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6 ADVISORY MEETINGS

6.1 RECORD OF ADVISORY MEETINGS

File Number: 02/01/001

Author: Tracy Hunt, Governance Coordinator

Authoriser: Lincoln Fitzgerald, Chief Executive Officer

Attachments: Nil

RECOMMENDATION

That Council confirm records of the following as detailed within this report:

- 1. Council Briefing 27 June 2023
- 2. Council Forum 11 July 2023

Rule 51 of Council's Governance Rules requires a record of Councillor briefings, Councillor forums and advisory committees to be confirmed at scheduled Council meetings, and that the record include:

- a) a record of which Councillors attended the meeting;
- b) a summary of the matters considered in the meeting; and
- c) a record of any conflicts of interest disclosed by Councillors.

This report seeks confirmation of the following meetings and forums, conducted since the last scheduled meeting of Council and detailed within this report:

- 1. Council Briefing 27 June 2023
- 2. Council Forum 11 July 2023

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Meeting details	Briefing			
Date	27 June 2023			
Councillor Attendees	Cr Beattie Cr Holt Cr Jungwirth Cr Murphy Cr Dan Straub			
Staff/ Stakeholder representatives	 Lincoln Fitzgerald, Chief Executive Officer Wendy Gladman, Director Community Wellbeing David Southcombe, Manager Assets and Infrastructure Amanda Wilson, Director Corporate Lisa Clue, Manager Governance Glenn Harvey, Manager Development and Compliance and Louise Johnston, Statutory Planning Coordinator - for Item 1 below 			
Item(s) discussed.	 PA 5869 19 Main St, Bridgewater General Business: Road conditions VNI West meeting updates Loddon Valley Football Netball League Freedom of Information requests VAGO Report actions status update Flood Restoration Program Council expense claims Federal Assistance Grant funding Priority Projects for external funding Child Care Visitor Information Centre survey Light tower permit fees 			
Conflict of Interest Disclosures – Councillor/ officer making disclosure	Nil			
Councillor/officer left room	N/A			

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Meeting details	Forum		
Date	11 July 2023		
Councillor Attendees	Cr Beattie Cr Holt Cr Jungwirth Cr Murphy Cr Dan Straub		
Staff/ Stakeholder representatives	 Lincoln Fitzgerald, Chief Executive Officer Wendy Gladman, Director Community Wellbeing Steven Phillips, Director Operations Amanda Wilson, Director Corporate Lisa Clue, Manager Governance Tracy Hunt, Governance Coordinator Paul Scullie (Acting Manager Community Support) and Martin Mark (Community Development Officer) – Item 1 below Deanne Caserta (Manager, Finance) – Items 2 and 3 below John Scales and Katrina Cox (JWS Research) – Item 6 below 		
Item(s) discussed.	 Rheola Community Planning Incorporated - New Community Planning Committee Water trading policy v2 Section 181 Sales Update - Sale of properties for unpaid rates and charges Strategic Risk Review Service Reviews Community Satisfaction Survey results Governance Rules Review General Business: Small Towns Strategy update 2023/24 Fees & Charges 		
Conflict of Interest Disclosures - Councillor/ officer making disclosure	Nil		
Councillor/officer left room	N/A		

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7 REVIEW OF ACTIONS

7.1 REVIEW OF ACTIONS

File Number: 02/01/002

Author: Tracy Hunt, Governance Coordinator

Authoriser: Lincoln Fitzgerald, Chief Executive Officer

Attachments: 1. Resolutions acted upon since the June 2023 Council Meeting

RECOMMENDATION

That Council receive and note resolutions acted upon since the June 2023 Council meeting as attached to this report.

CONFLICT OF INTEREST

There is no conflict of interest for any Council staff member involved in the preparation of this report, or involved in the subject matter of the report.

REPORT

A document containing the status of actions from Council meeting resolutions is attached to this report.

There were no outstanding actions from Council meeting resolutions prior to June 2023.

All actions from June 2023 Council meeting resolutions have been completed.

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Council resolutions acted upon since the June 2023 Council Meeting

Meeting	Officer/Director	Section	Subject
Council 27/06/2023	Johnston, Louise	Decision Reports	PA 5869 - Use of part of the land for food and drinks premises, signage and extension to the existing dwelling including (part) demolition at 19 Main Street, Bridgewater
	Dhilling Stoyon		

RESOLUTION 2023/64

Moved: Cr Wendy Murphy Seconded: Cr Linda Jungwirth

That the Responsible Authority having considered all matters which the Planning and Environment Act, 1987, requires it to consider, decides to issue a Notice of Decision to grant a planning permit 5869 to use part of the land for food and drinks premises, signage and extension to the existing dwelling including (part) demolition subject to the following conditions:

1. LAYOUT NOT ALTERED

The development and use as shown on the endorsed plans must not be altered without the prior written consent of the Responsible Authority.

2. DRAINAGE

The development, including landscaped and paved areas, must be graded and drained to the satisfaction of the council as the responsible drainage authority so as to prevent the discharge of water from the subject land onto any adjoining land.

3. ONGOING SOIL EROSION CONTROL

All works must be undertaken in a manner that minimises soil erosion, and any exposed areas of soil must be stabilised to prevent soil erosion, to the satisfaction of the responsible authority.

4. CONTROL OF LIGHT SPILL

External lighting must be designed, baffled and located so as to prevent any adverse effect on adjoining land to the satisfaction of the responsible authority.

MATERIALS

All external materials must be non-reflective and finished in natural colours or shades to the satisfaction of the Responsible Authority.

6. NORTH CENTRAL CATCHMENT MANAGEMENT AUTHORITY

The finished floor level of the proposed extension must be constructed a minimum of 300 millimetres above the 1% AEP flood level of 137.8m AHD, i.e. no lower than 138.1m AHD.

7. HOURS OF OPERATION

The food and drinks premises use may operate between the hours of

• 9.00am to 5.00pm, every day, without the further consent of the Responsible Authority.

8. LIMIT ON NUMBER OF PATRONS

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Not more than 10 patrons may be permitted within the garden area associated with the food and drinks premises every day without the further written consent of the responsible authority.

GENERAL AMENITY PROVISION

The use must be managed so that the amenity of the area is not detrimentally affected, through the:

- transport of materials, goods or commodities to or from the land (a)
- appearance of any building, works or materials
- (c) emission of noise, artificial light, vibration, smell, fumes, smoke, vapour, steam, soot, ash, dust, waste water, waste products, grit or oil
- (d) presence of vermin
- others as appropriate.

SIGNS NOT TO BE ALTERED

The location and details of the signs as shown on the endorsed plans, must not be altered without the written consent of the responsible authority.

NO SIGN ILLUMINATION

The sign(s) must not be illuminated by external or internal light except with the written consent of the responsible authority.

12. **EXPIRY**

This permit will expire if the permitted development is not started within two years of the date of this permit, or is not completed within four years of that date, or the permitted use is discontinued for a period of two years.

The responsible authority may extend these periods if a request is made in writing before the permit expires, or:

- Within six months afterwards if the development has not been started, or the development is complete but the use has not started, or the use has been discontinued for a period of two years.
- Within twelve months afterwards if the development started lawfully before the permit expired.

CARRIED

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29 Jun 2023 Johnston, Louise - Completion NOD sent

Meeting	Officer/Director	Section	Subject
Council 27/06/2023	Caserta, Deanne	Decision Reports	Adoption of the 2023/24 Budget and Fees and Charges Schedule
	Wilson, Amanda		

RESOLUTION 2023/65

Moved: Cr Linda Jungwirth Seconded: Cr Gavan Holt

That Council:

(a) having advertised the Draft Budget, and having received and reviewed submissions, adopt the 2023/24 Loddon Shire Council Budget.

- (b) having advertised the Draft Fees and Charges Schedule, and having received and reviewed submissions, adopt the 2023/24 Fees and Charges Schedule.
- (c) Authorise the Director Corporate and Chief Executive Officer to change Council's 2023/24 Fees and Charges Schedule where statutory fees and charges are altered by the State Government.

CARRIED

29 Jun 2023 Caserta, Deanne - Completion

Copy sent to Governance for finalisation and publishing on website, media release drafted and copy sent to Minister for Local Government.

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Meeting	Officer/Director	Section	Subject
Council 27/06/2023	Clue, Lisa	Decision Reports	Delegation Review - Council to Members of Council Staff
	Wilson, Amanda		

RESOLUTION 2023/66

Moved: Cr Wendy Murphy Seconded: Cr Neil Beattie

That Council resolves:

1. To delegate authority to the members of Council staff holding, acting in or performing the roles and duties referred to in the attached Instrument of Delegation to Members of Council Staff.

- 2. The instrument comes into force immediately upon this resolution being made, and signed by Council's Chief Executive Officer.
- 3. On the coming into force of the instrument, all previous delegations to members of Council staff (other than the Chief Executive Officer) are revoked.
- 4. The duties and functions set out in the instrument must be performed, and the powers set out in the instrument must be executed, in accordance with any guidelines or policies of Council that it may from time to time adopt.

CARRIED

14 Jul 2023 Clue, Lisa - Completion

Delegation document signed and updated in LCM, delegations updated in RelianSys.

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Meeting	Officer/Director	Section	Subject
Council 27/06/2023	Mark, Martin	Decision Reports	Community Planning Committee Formal Recognition - Pyramid Hill
	Gladman, Wendy		

RESOLUTION 2023/67

Moved: Cr Wendy Murphy Seconded: Cr Linda Jungwirth

That Council formally recognise the Pyramid Hill Progress Association Inc as the Community Planning Committee for the Pyramid Hill community.

CARRIED

12 Jul 2023 Mark, Martin - Completion

Community Support department provided via email signed letter by Acting Manager Community Support (dated 28/6/23) confirming the Pyramid Hill Progress Association Inc.'s formal recognition as a Loddon Shire Council Community Planning Committee on 29/6/23.

Meeting	Officer/Director	Section	Subject
Council 27/06/2023	Southcombe, David Phillips Steven	Information Reports	Annual Infrastructure Program 2023-2024

RESOLUTION 2023/69

Moved: Cr Linda Jungwirth Seconded: Cr Neil Beattie

That Council

- 1. Adopt the proposed expenditure amounts as listed in Attachment 1 for the following works categories:
 - Local Road Gravel Resheet
 - Local Road Shoulder Resheet
 - Local Road Construction Asset Preservation
 - Local Road Construction Amenity
 - Local Road Construction Safety
 - Township Street Improvements
 - Urban & Township Drainage
 - Local Bridges & Culverts
 - Road Reseals
 - Parks and Gardens
 - Buildings
 - Flood Betterment.
- 2. Note the projects included in the various works categories as detailed in Attachment 2 Detailed Program with estimates and Attachment 5 Detailed Program without estimates.
- 3. Note the estimated expenditure for the Flood Restoration and Carryover projects from past programs.

CARRIED

14 Jul 2023 Southcombe, David - Completion

Project list has been sent to finance and project codes created for new projects. Rollover projects have also been identified.

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8 MAYORAL REPORT

8.1 MAYORAL REPORT

File Number: 02/01/001

Author: Tracy Hunt, Governance Coordinator

Authoriser: Lincoln Fitzgerald, Chief Executive Officer

Attachments: Nil

RECOMMENDATION

That Council receive and note the Mayoral Report.

REPORT

The Mayor will present a verbal report at the meeting.

Loddon Campaspe Councils		
Murray River Gro	oup of Councils	
North Central Go	oldfields Regional Library	
North Central Lo	cal Learning and Employment Network	
Rural Councils \	/ictoria	
Section 65 Com	nunity Asset Committees:	
East Loddon Comn	nunity Centre	
Pyramid Hill Memorial Hall		
Other Council activities		
Date	Activity	

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9 COUNCILLORS' REPORT

9.1 COUNCILLORS' REPORTS

File Number: 02/01/001

Author: Tracy Hunt, Governance Coordinator

Authoriser: Lincoln Fitzgerald, Chief Executive Officer

Attachments: Nil

RECOMMENDATION

That Council receive and note the Councillors' reports.

REPORT

Each Councillor will present a verbal report at the meeting.

Cr Beattie

Rail Freight Alliance		
Section 65 Com	munity Asset Committees:	
Boort Aerodrome		
Boort Memorial Ha	II	
Boort Park		
Korong Vale Mecha	anics Hall	
Korong Vale Sports	s Centre	
Little Lake Boort		
Yando Public Hall		
Other Council activities		
Date	Activity	

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Cr Holt

Municipal Association of Victoria			
Audit and Risk C	Committee		
Section 65 Com	munity Asset Committees:		
Donaldson Park			
Wedderburn Comm	nunity Centre		
Wedderburn Engin	e Park and Market Square Reserve		
Wedderburn Mecha	anics and Literary Institute Hall		
Hard Hill Tourist Re	eserve		
Other Council ac	ctivities		
Date	Activity		
	<u> </u>		
Cr Jungwirth			
Australia Day Co	ommittee		
Central Victoriar	n Greenhouse Alliance		
Municipal Emerç	gency Management Planning Committee		
Other Council activities			
Date	Activity		
<u> </u>			

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Cr Murphy

Calder Highway Improvement Committee			
Local Govern	ment Women's Charter		
Healthy Mind	s Network		
Section 65 Co	ommunity Asset Committees:		
Campbells Fore	est Hall		
Inglewood Com	munity Sports Centre		
Inglewood Com	munity Elderly Persons Units		
Inglewood Tow	Inglewood Town Hall Hub		
Other Counci	Other Council activities		
Date	Activity		

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10 DECISION REPORTS

10.1 GOVERNANCE RULES REVIEW

File Number:

Author: Lisa Clue, Manager Governance

Authoriser: Amanda Wilson, Director Corporate

Attachments: 1. Draft Loddon Shire Council Governance Rules

2. Summary of amendments

RECOMMENDATION

That Council endorse the Draft Loddon Shire Council Governance Rules as attached to this report for the purpose of community engagement in accordance with section 60(4) of the *Local Government Act 2020*.

CONFLICT OF INTEREST

There is no conflict of interest for any Council staff member involved in the preparation of this report, or involved in the subject matter of the report.

PREVIOUS COUNCIL DISCUSSION

Council most recently discussed the Governance Rules at its meeting in July 2022 when the document was reviewed to make provision for holding meetings by electronic means.

BACKGROUND

The Loddon Shire Council Governance Rules were adopted by Council on 25 August 2020 after a period of community engagement. The Governance Rules were reviewed in July 2022 to make provision for holding meetings by electronic means, when it was acknowledged that a more substantial review of the Rules be undertaken 'when there is time to follow a process of community engagement about changes'.

That substantial review has now been undertaken, including workshops with Councillors and Officers at Council Forums and Briefings during May, June and July 2023.

ISSUES/DISCUSSION

The review process identified a number of existing rules that require amendment in addition to new rules and sub-rules. A list of amendments, in their order of appearance in the Governance Rules, and the Draft reviewed Governance Rules are attached to this Agenda report.

In the most part, rules have been added and amended to provide clarity, align to the *Local Government Act 2020* (the Act) and reflect good and best practice.

This report seeks Council endorsement of the Governance Rules for the purpose of community engagement, as required under section 60(4) of the Act.

Following a period of community engagement, and consideration by Councillors of feedback received, the Governance Rules will be finalised and prepared for Council adoption.

COST/BENEFITS

There are no costs associated with this matter, benefits are associated with process improvement, alignment with good and best practice, and clarity.

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RISK ANALYSIS

Clear Governance Rules ensure effective meetings, provide clear direction for meeting protocol and mitigate the risks of unacceptable conduct during meetings and reputational risk.

CONSULTATION AND ENGAGEMENT

This report seeks Council endorsement of the Draft Governance Rules for the purpose of community engagement.

Councillors and Officers participated in workshops to review the current Governance Rules during May, June and July 2023.

Following endorsement by Council, the Draft Governance Rules will be made available for members of the community to review and provide feedback over a two week period.

Community feedback will be considered by Councillors, after which time the Governance Rules will be presented to Council for adoption.

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LODDON SHIRE COUNCIL

DRAFT GOVERNANCE RULES



DOCUMENT INFORMATION

DOCUMENT TYPE: Strategic document

DOCUMENT STATUS: Draft

POLICY OWNER POSITION: Chief Executive Officer

INTERNAL COMMITTEE

ENDORSEMENT:

Not applicable

APPROVED BY: Council

DATE ADOPTED:

VERSION NUMBER: 3

REVIEW DATE: 24/07/2026

DATE RESCINDED: Click here to enter a date.

RELATED STRATEGIC DOCUMENTS, POLICIES OR

PROCEDURES:

Click here to enter text.

RELATED LEGISLATION: Click here to enter text.

EVIDENCE OF APPROVAL:

Signed by Chief Executive Officer

FILE LOCATION:

Strategic documents are amended from time to time, therefore you should not rely on a printed copy being the current version. Please consult the Loddon Shire website to ensure that the version you are using is up to date.

This document is available in alternative formats (e.g. larger font) if requested.

ACKNOWLEDGEMENT OF COUNTRY

Loddon Shire Council acknowledges the Traditional Custodians of the land comprising the Loddon Shire Council area. Council would like to pay respect to their Elders both past and present.

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PART 1 – PRELIMINARY

1. Purpose

The Governance Rules specify the principal governance procedures for the Loddon Shire Council, including:

- (a) the election the Mayor;
- (b) the conduct of Council meetings;
- (c) public participation in Council meetings;
- (d) disclosing conflicts of interest;
- (e) records of Council meetings;
- (f) the Council's election period policy.

2. Authority and operation

- (1) Governance Rules are adopted by the Council in accordance with section 60 of the *Local Government Act 202*0 (the Act).
- (2) These Governance Rules:
 - (a) come into operation on the day after they are adopted by resolution of Council;
 - (b) may be amended from time to time by resolution of Council following community engagement; and
 - (c) cease to operate the day after they are repealed or replaced by resolution of Council.

3. Definitions

In these Governance Rules unless inconsistent with the context:

Absolute majority means the number of Councillors which is greater than half the

total number of the Councillors of a Council.

Act means the Local Government Act 2020.

Broadcast means the visual or aural transmission of proceedings on any

medium, including radio, television or the internet.

Carried means that the relevant motion or amendment is determined in

the affirmative.

Chair means the chair of a meeting and includes a Councillor who is

appointed by resolution to chair a meeting under section 61(3) of

the Act.

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Chief Executive Officer means the Chief Executive Officer or any person acting in the

position of Chief Executive Officer.

Community asset committee

means a committee established by the Council under section 65 of the Act for the purpose of managing a community asset in the

municipal district.

Council means the Loddon Shire Council.

Councillor means a Councillor of the Council.

Council Meeting means a meeting of the Council as defined in section 61 of the Act

and includes a meeting held, either fully or in part, by electronic

means of communication.

It is a meeting at which all the Councillors are entitled to attend and vote and where decisions of the Council are made by formal

resolution.

Delegated committee means a committee established by the Council under section 63

of the Act or a joint delegated committee established under

section 64 of the Act.

Electoral material has the meaning described in section 3(1) of the Act.

It includes any advertisement, handbill, pamphlet or notice that contains information that is intended or likely to affect voting in an election, including matter that refers to the election, a candidate or an election issue, excluding material produced by or on behalf of the election manager for conducting an election, or a newspaper

advertisement only announcing the holding of a meeting.

Mayor means the Mayor of Council, any person appointed by Council to

be the Acting Mayor and, in the context of a meeting, any

Councillor who is a temporary Chair.

Meeting conducted under the auspices of Council

means a meeting of the kind described in section 131(1) of the Act and includes a meeting which:

- (a) is scheduled or planned for the purpose of discussing the business of Council or briefing Councillors;
- (b) is attended by a majority of Councillors
- (c) is attended by at least one member of Council staff; and
- (d) is not a Council meeting or delegated committee meeting.

Minister means the Minister responsible for administering the Act.

Notice of motion means a notice setting out the text of a motion, which it is

proposed to move at the next relevant meeting.

Notice of rescission means a notice of motion to rescind a decision of Council.

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Lapsed means the relevant motion or amendment was not put to the

meeting either because it was not moved or it was not seconded.

Lost means the relevant motion or amendment is not carried and is

determined in the negative.

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PART 2 – ELECTION OF MAYOR

4. Meeting to conduct an election of Mayor

- (1) An election to fill a vacancy in the office of Mayor must be conducted under this Part when required under section 26 of the Act.
- (2) At any meeting to elect the Mayor the Chief Executive Officer must open the meeting and chair the election as required under section 25 of the Act.
- (3) At the conclusion of an election under this Part, the Councillor elected to be Mayor must take the chair.

5. Method of voting

The election of the Mayor must be carried out by a show of hands or by such other means as the Chief Executive Officer lawfully permits.

6. Determining the election of the Mayor

- (1) The Chief Executive Officer invites nominations for the office of Mayor.
- (2) The following provisions apply to nominations:
 - (a) any Councillor may propose a nomination;
 - (b) a Councillor may decline a nomination; and
 - (c) nominations do not require a seconder and are not motions.
- (3) Once nominations for the office of Mayor have been received, the Chief Executive Officer must confirm that no further nominations can be accepted. At that point, nominees become candidates for election.
- (4) Each candidate must be provided up to three minutes to address Council, in the order in which their nominations were received.

7. Election if there are three or more candidates

- (1) If there are three or more candidates (or three or more remaining candidates after the completion of the process in this Rule) for the office of Mayor, the following provisions will govern the election of the Mayor:
 - (a) the Councillors present at the meeting must vote for one of the candidates;
 - (b) in the event of a candidate receiving an absolute majority of the votes, that candidate is declared to have been elected;
 - (c) if no candidate receives an absolute majority of the votes, the candidate with the fewest number of votes is declared defeated; and
 - (d) if two or more candidates have an equal lowest number of votes the defeated candidate is determined by lot in accordance with the following provisions:
 - i. the name of each candidate is placed in a receptacle;
 - ii. the Chief Executive Officer draws one name from the receptacle; and
 - iii. the candidate whose name is drawn is declared defeated.

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(2) Following the declaration of a candidate as a defeated candidate, all previous votes are declared void, and the process returns to this Rule 7 or Rule 8 (as applicable) with all remaining candidates.

8. Election if there are two candidates

If there are two candidates for the office of Mayor (or two remaining candidates after the completion of the process in Rule 7), the following provisions will govern the election of the Mayor:

- (a) the Councillors present at the meeting must vote for one of the candidates;
- (b) in the event of a candidate receiving an absolute majority of the votes, that candidate is declared to have been elected;
- if there are two candidates remaining and neither candidate receives an absolute majority of votes, the votes are declared void and a further round of voting is conducted immediately; and
- (d) if, after a second round of voting, neither candidate receives an absolute majority of votes, the election is declared void and the Council must resolve to:
 - i. conduct a further election immediately; or
 - ii. conduct a further election at a later time or date as soon as practicable but no later than seven days after the current meeting.

9. Election if there is only one candidate

If there is only one candidate for the office of Mayor, that candidate must be declared to be duly elected.

10. Electing a Deputy Mayor

- (1) The Council may resolve to elect a Deputy Mayor.
- (2) A Deputy Mayor is elected in the same way as the Mayor to the extent that is reasonably applicable.
- (3) The Mayor must chair a meeting to elect a Deputy Mayor but must not cast a second vote if there is a tie.

11. Appointment of Acting Mayor

Any appointment of an Acting Mayor will be in accordance with sections 20B and 61(3) of the Act.

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PART 3 – MEETING PREPARATION

Division 1 – Calling Council meetings

12. Types of Council meetings

A Council meeting must be:

- (a) a "scheduled meeting" where the normal business of Council is conducted;
- (b) a "special meeting" called for a particular purpose or purposes; or
- (c) an "urgent meeting" called to address a single urgent matter.

13. Calling meetings

- (1) The dates, times and places of scheduled meetings will be fixed by the Council from time to time
- (2) Subject to public notice requirements, a special meeting may be called:
 - (a) by resolution of the Council; or
 - (b) by the Chief Executive Officer in consultation with the Mayor and Councillors.
- (3) Subject to public notice requirements, the date, time or place of a scheduled meeting or a special meeting may be altered by the Chief Executive Officer in consultation with the Mayor and Councillors.
- (4) An urgent meeting may be called with less than five (5) business days' notice by the Chief Executive Officer in consultation with the Mayor and Councillors.

14. Public notice

- (1) Reasonable notice of each Council meeting will be provided to the public. Council may do this by publishing details of the meeting on its website and local print media as soon as practicable after the meeting has been scheduled.
- (2) Before an urgent meeting, the Chief Executive Officer will provide as much notice to the public as is practicable and the reasons for calling an urgent meeting will be specified in the notice.

15. Agenda notice

- (1) At least five (5) business days before a meeting is to occur, a notice of meeting, incorporating or accompanied by an agenda of the business to be dealt with, must be delivered or sent electronically to every Councillor for all Council meetings.
- (2) At least three (3) business days before a meeting is to occur, a notice of meeting, incorporating or accompanied by an agenda of the business to be dealt with, must be published on Council's website.
- (3) An agenda notice must include:
 - (a) the date, time and place of the meeting;
 - (b) the matter or matters to be considered at the meeting; and
 - (d) reports prepared for consideration at the meeting.

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- (4) If it is not possible to comply with Sub-Rules (1) or (2) for any reason, the Chief Executive Officer must ensure delivery and publication as soon as is reasonably possible.
- (5) If a Councillor has been granted leave of absence, it will not be necessary for an agenda notice to be delivered to the Councillor unless the Councillor requests delivery.

16. Adjourned meeting notices

If a Council meeting is adjourned to another day for any reason, this Division applies to the adjourned meeting to the extent that is reasonably practicable.

Division 2 – Notices of motion

17. Giving a notice of motion

- (1) A Councillor may give a notice of motion if the Councillor wishes to move a motion on a matter at a forthcoming Council meeting.
- (2) A notice of motion:
 - (a) must include the text of the proposed motion; and
 - (b) may include a brief written explanation for the proposed motion.
- (3) A notice of motion must be given in writing to the Chief Executive Officer no later than ten (10) business days before the meeting at which it is to be proposed.
- (4) A notice of motion must call for a Council report if the notice of motion proposes any action that:
 - (a) impacts the levels of Council service; or
 - (b) commits the Council to expenditure that is not included in the adopted Council Budget; or
 - (c) proposes to establish, amend or extend Council policy.

18. Notice may be rejected

- (1) The Chief Executive Officer must reject a notice of motion if:
 - (a) it appears to be contrary to the Act or any other law;
 - (b) it appears contrary to the Council's election period policy;
 - (c) it is vague or unclear in its intention; or
 - (d) it is not lodged in accordance with this Division.
- (2) If the Chief Executive Officer rejects a notice of motion, the Chief Executive Officer must:
 - (a) notify the Councillor within seven (7) business days before the meeting at which it is intended to be considered and give the reason/s for the rejection; and
 - (b) if reasonably possible before the agenda notice is delivered, give the Councillor an opportunity to amend the notice of motion.

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19. Notice must be listed on the agenda

- (1) A notice of motion must be included on the agenda for the next scheduled meeting, unless:
 - (a) it has been rejected under Rule 18; or
 - (b) the Councillor lodging the notice of motion has requested it be listed for a different scheduled meeting.
- (2) If more than one Notice of Motion is received, the notices must be listed on the agenda in the order they were received.
- (3) If a brief written explanation of the notice of motion has been provided, it must be included in the agenda notice.
- (4) A Council meeting Agenda report addressing a notice of motion may include information provided by Council officers, including resourcing impacts and risk factors.
- (5) A Council meeting agenda report addressing a notice of motion is introduced to the meeting by the Councillor who has given the notice.

Division 3 – Notice of rescission

20. Giving a notice of rescission

- (1) A Councillor may give notice of a motion to rescind a decision of the Council provided that the decision has not been substantially commenced or implemented.
- (2) A decision will be deemed to have been substantially commenced or implemented once its details have been communicated to persons affected by or reliant upon the decision or where a statutory procedure has been carried out.
- (3) A notice of rescission must:
 - (a) specify the decision that it proposes to rescind;
 - (b) be clear in its intent;
 - (c) be in writing;
 - (d) be given to the Chief Executive Officer within two (2) business days of the decision of the Council; and
 - (e) include the written endorsement of at least one other Councillor.

21. Notice may be rejected

- (1) The Chief Executive Officer must reject a notice of rescission that does not comply with this Division.
- (2) If the Chief Executive Officer rejects a notice of rescission, the Chief Executive Officer must:
 - (a) notify the Councillor at least seven (7) business days before the meeting at which it is intended to be considered and give the reason/s for the rejection; and
 - (b) advise the Mayor and Councillors of the reason/s for the rejection at the earliest opportunity.

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22. Affected persons to be notified

Unless a notice of rescission is rejected under Rule 21, the Chief Executive Officer must ensure that:

- no further action is taken to implement the decision; and
- any person directly affected by the proposed rescission is notified without delay.

23. Notice must be listed on the agenda

- Unless a notice of rescission has been rejected under Rule 21 it must be included on the agenda for the next scheduled meeting of the Council.
- particular received. If more than one notice of rescission is received in regard to a particular matter, the (2)

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PART 4 – ROLES AND CONDUCT

Division 1 – Roles of Mayor, Councillors and CEO in Council meetings

24. Role of the Mayor

The principle roles of the Mayor in Council meetings are to:

- (a) chair the meeting; and
- (b) promote good decision making by the Council.

25. Absence of the Mayor

- (1) If the Mayor is absent or otherwise unable to chair a Council meeting and the Council has elected a Deputy Mayor, the Deputy Mayor must chair the meeting.
- (2) If neither the Mayor nor the Deputy Mayor is in attendance and able to chair the Council meeting, or a Deputy Mayor has not been elected, the Council must, by resolution and in accordance with sections 20B and 61(3) of the Act, appoint an Acting Mayor for the purpose of chairing the meeting.
- (3) If neither the Mayor nor Deputy Mayor are able to chair part of the meeting, the Council must, by resolution and in accordance with sections 20B and 61(3) of the Act, appoint an Acting Mayor for the purpose of chairing that part of the meeting.

26. Good decision making principles

Good decision making is decision making done in accordance with the following principles:

- (a) Decisions will be made in a transparent and accountable manner.
- (b) Councillors will have sufficient information to make good decisions.
- (c) Councillors will be enabled to contribute to decisions.
- (d) People whose rights are affected will be entitled to a fair hearing.
- (e) Decisions will be made fairly and on the merits of the matter.
- (f) Debate and discussion will be focussed on the issue at hand.
- (g) Meetings will be conducted in an orderly manner.

27. Role of a Councillor

The role of a Councillor in Council meetings includes:

- (a) participating in decision making;
- (b) abiding by the good decision making principles;
- (c) acknowledging and respecting the role of the Mayor;
- (d) respecting the rights and responsibilities of other Councillors; and
- (e) being courteous and behaving in an orderly manner.

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28. Role of the Chief Executive Officer

The Chief Executive Officer's role in Council meetings is to support good decision making by the Mayor and Councillors by:

- (a) ensuring information is provided to enable good decisions;
- (b) advising of any legal or administrative impediments to decisions;
- (c) assisting with any proposed resolution that has unclear application; and
- (d) ensuring general support for procedural and administrative matters.

Division 2 - Standards of conduct

29. Good conduct

Councillors, participants and observers at a Council meeting must:

- (a) treat all persons at the meeting with due courtesy;
- (b) respect the roles of the Mayor, the Councillors and the Council staff; and
- (c) avoid behaviour that is disorderly or that prevents the Council from performing its functions.

30. Addressing the meeting

- Any person addressing the Mayor should refer to the Mayor as Mayor ... [surname].
- (2) All Councillors, other than the Mayor, should be addressed as Cr [surname].
- (3) All officers should be addressed as Officer ... [surname] or by their official title.

31. Mayor may call a Councillor to order

- (1) The Mayor may call to order any Councillor:
 - (a) who is disruptive or acting unruly during a meeting; or
 - (b) who makes a statement that is offensive, insulting or defamatory.
- (2) Without detracting from Sub-Rule (1), the Mayor may call to order any Councillor who is acting contrary to the Councillor Code of Conduct in a meeting.
- (3) If the Mayor calls a Councillor to order, the Mayor may direct the Councillor:
 - (a) to cease the actions for which they have been called to order; or
 - (b) to retract or apologise for a statement or action.
- (4) If a Councillor fails to comply with a direction under Sub-Rule (3), the Mayor may direct the Councillor to leave the meeting for a specified time.
- (5) The direction by the Mayor under Sub-Rule (4) may be overruled by a resolution of the meeting to dissent from the Mayor's ruling.

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32. Mayor may remove a member of the public

- (1) The Mayor may direct a member of the public to leave a meeting if, in the opinion of the Mayor, the person is disrupting the orderly conduct of the meeting.
- (2)A person directed to leave a meeting under Sub-Rule (1) must not return to the meeting unless authorised by the Mayor.

33. Mayor may call a temporary adjournment

- The Mayor may call a temporary adjournment at any time during the meeting, including if (1) a disruption is preventing the Council from conducting its business in an orderly manner.
- Unless otherwise specified by the Mayor, a temporary adjournment under Sub-Rule (1) (2) anporary adje will be for a period of 15 minutes.
- The meeting must not dissent from a ruling to call a temporary adjournment.

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PART 5 – CONFLICTS OF INTEREST

Division 1 – Conflict of interest generally

34. Conflict of interest definitions

- (1) Part 6 Division 2 of the Act requires relevant persons to disclose conflicts of interest.
- (2) "Relevant persons" for whom the provisions of the Act apply are:
 - (a) Councillors;
 - (b) members of Council staff; and
 - (c) members of delegated committees (if any).
- (3) Conflict of interest is defined in Part 6 Division 2 of the Act to include:
 - (a) material conflicts of interest; and
 - (b) general conflicts of interest.
- (4) A "Material conflict of interest" exists when a relevant person or an "affected person" with whom they are connected, as defined in the Act, would gain a benefit or suffer a loss depending on the outcome of the matter.
- (5) A "General conflict of interest" exists where an impartial, fair-minded person would consider that a relevant person's private interests could result in them acting in a manner that is contrary to their public duty.

35. Recording of Conflict of Interest Disclosures

- (1) All conflict of interest disclosures relating to Rules 36 45 will be recorded in meeting minutes and a register, available to the public in accordance with Council's Public Transparency Policy.
- (2) A record of meetings conducted under the auspices of Council will be presented to the next available scheduled Council meeting for confirmation and must include:
 - (a) a record of which Councillors and officers attended the meeting;
 - (b) a summary of the matters considered in the meeting; and
 - (c) a record of any conflicts of interest disclosed by Councillors and officers and any Councillors or officers that left the meeting whilst a matter that their conflict of interest related to was being discussed.

Division 2 – Councillor conflict of interest disclosures

36. General duty of disclosure by a Councillor

A conflict of interest must be disclosed by a Councillor in any Council meeting or any other meeting conducted under the auspices of the Council.

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37. Disclosure in a Council meeting

- (1) If a Councillor has a conflict of interest in a matter considered in a Council meeting, the Councillor must:
 - (a) disclose the conflict of interest in accordance with Sub-Rule (2); and
 - (b) exclude themselves from the decision making process in accordance with Sub-Rule (5).
- (2) A Councillor who has a conflict of interest and is attending the meeting of the Council must make a full disclosure of that interest by either advising:
 - (a) the Council at the meeting immediately before the matter is considered; or
 - (b) the Chief Executive Officer in writing before the meeting -

whether the conflict of interest is a general conflict of interest or a material conflict of interest; and the nature of the interest.

- (3) If the Councillor advised the Chief Executive Officer of the details under Sub-Rule (2)(b), the Councillor must make a disclosure of the class of interest only to the meeting, immediately before the matter is considered.
- (4) The Chief Executive Officer must -
 - (a) keep written disclosures received under this division in a secure place for three
 years after the date the Councillor who made the written disclosure ceases to be a
 Councillor; and
 - (b) destroy the written disclosure when the three year period referred to in Sub-Rule (4)(a) has expired.
- (5) A Councillor excluding themselves from the decision making process:
 - (a) must leave the room where the meeting is being held and wait in a place where they cannot see or hear the meeting; and
 - (b) may return to the meeting before the next matter is considered.
- (6) The Mayor must ensure the meeting does not proceed to the next matter until a reasonable attempt has been made to notify any Councillor affected by this rule.

38. Disclosure in a delegated committee Meeting

If the Council has established a delegated committee, Councillors who are members of the delegated committee must comply with Rule 37 as if they are in a Council meeting.

39. Disclosure in a meeting conducted under the auspices of Council

- (1) A Councillor who has a conflict of interest in a matter being considered by a meeting conducted under the auspices of Council at which they are present must:
 - before the matter is considered, or as soon as they become aware, disclose the conflict of interest in accordance with Rule 37(2); and
 - (b) absent themselves from any discussion of the matter.

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40. Disclosure in a community asset committee meeting

A Councillor who is a Council delegated member of a community asset committee must comply with Rule 39 as if the committee meeting was a meeting conducted under the auspices of Council.

41. Disclosure in general gatherings

- (1) This Rule applies to meetings or gatherings that are not directly connected with Council decisions on specific matters. This includes:
 - (a) forums for general community engagement; and
 - (b) social and ceremonial functions.
- (2) If a Councillor has a conflict of interest in a matter that arises in a meeting or gathering under this Rule, the Councillor must:
 - (a) disclose that they have a conflict of interest in an appropriate manner; and
 - (b) exercise their own discretion to act in a responsible manner.

Division 3 – Staff conflict of interest disclosures

42. Staff disclosure for a Council meeting matter

- (1) If a member of Council staff has a conflict of interest in a matter to be considered in a Council meeting and is likely to be involved in providing advice on the matter, the member of Council staff:
 - (a) must notify their manager or director and the Chief Executive Officer; and
 - (b) must not provide advice to Council unless authorised by the Chief Executive Officer.
- (2) If a member of Council staff has a conflict of interest in a matter in which they are providing advice to Council:
 - if the advice is included in a report, the report must disclose the conflict of interest;
 and
 - (b) if the officer is speaking in the Council meeting, the officer must disclose the conflict of interest before speaking on the matter.

43. Disclosure in delegated committee

A member of Council staff who is a member of a delegated committee must comply with Rule 37 as if they are a Councillor in a Council meeting.

44. Disclosure in community asset committee

A member of Council staff who is representing Council on a community asset committee must:

- (a) disclose any conflict of interest in a matter before the committee;
- (b) leave the meeting while the matter is considered; and
- (c) comply with any relevant procedure specified by the Chief Executive Officer for that committee.

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45. Disclosure when exercising a delegation or statutory power

- (1) This Rule applies to a member of Council staff who exercises a power of delegation or a statutory function under any Act.
- (2) If the member of Council staff has a conflict of interest in the exercise of the delegation or the statutory function the staff member must:
 - (a) immediately notify their manager or director;
 - (b) not exercise the delegated power or statutory function; and
 - (c) comply with any relevant procedures in the staff code of conduct.
- (3) A manager or director who has been notified of a conflict of interest under this Rule must:
 - (a) make a record of the disclosure;
 - (b) provide for the power or function to be exercised by another person; and
 - (c) notify the Chief Executive Officer of the disclosure and the action taken.

Division 4 - Disclosures by committee members

46. Disclosure by a delegated committee member

A member of a delegated committee who is not a Councillor or a member of Council staff must comply with Rule 37 as if they are a Councillor in a Council meeting.

47. Disclosure by community asset committee member

A member of a community asset committee who is not a Councillor or a member of Council staff must:

- (a) disclose any conflict of interest in a matter being considered by the committee; and
- (b) comply with any terms and conditions specified by the Chief Executive Officer for that committee under section 47 of the Act.

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PART 6 – GENERAL CONDUCT OF MEETINGS

Division 1 - General lack of a quorum

48. What is a quorum?

A quorum for a Council meeting is an absolute majority of the Councillors.

49. Inability to obtain or maintain a quorum

- (1) If a quorum cannot be obtained within thirty (30) minutes of the scheduled starting time of any meeting or adjournment, the meeting may be adjourned for a period not exceeding five (5) business days by:
 - (a) those Councillors present; or
 - (b) if there are no Councillors present, the Chief Executive Officer.
- (2) If a quorum cannot be maintained in a meeting for any reason, other than a result of conflicts of interest, Sub-Rule (1) will apply.

Division 2 – Loss of quorum due to conflicts of interest

50. Application of this Division

- (1) This division applies in a Council meeting where the Council is unable to maintain a quorum because of the number of Councillors with conflicts of interest.
- (2) This division does not apply to meetings conducted under the auspices of Council or committee meetings.

51. Mayor to take action

- (1) If the Council will be unable to maintain a quorum because of the number of Councillors with conflicts of interest in a matter, the Mayor must invite all Councillors to remain in the meeting until the quorum matter is addressed.
- (2) Actions to be taken under this Rule by the Mayor where feasible, in order of priority, are:
 - (a) if there are Councillors absent from the meeting who may not have conflicts of interest, defer the matter to a later time;
 - (b) propose that the motion be dealt with in an alternative manner under Rule 52; or
 - (c) propose that the Council appoint a delegated committee under Rule 53.
- (3) The Mayor may seek advice from the Chief Executive Officer when determining the feasibility of alternative actions under this Rule.

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52. Alternative manners to resolve quorum

- (1) Section 67 of the Act specifies two alternative manners in which a matter may be considered by Council to avoid the loss of a quorum:
 - (a) resolving to split the matter into 2 or more separate parts; or
 - (b) making prior decisions on component parts of the matter at a meeting for which a quorum can be maintained, before deciding the overall matter at a meeting for which a quorum can be maintained.
- (2) Where a matter can be split into 2 or more separate parts to avoid the loss of a quorum:
 - (a) the Chair may put the parts to the Council as separate motions; and
 - (b) a Councillor who has a conflict of interest in any separate motion must disclose a conflict of interest in that motion under Rule 37.
- (3) Where a matter cannot be reasonably split, but component parts may be considered prior to deciding the overall matter, such as may apply to the Council Plan or the budget:
 - (a) each affected component part may be put to a vote for inclusion in the final motion;
 - a Councillor who has a conflict of interest in a component part must disclose the conflict of interest under Rule 37 when that part is considered;
 - (c) a resolution to adopt the final motion may then be put to the meeting, subject to any amendments arising from the votes on component parts; and
 - (d) a Councillor may vote on the final motion if they have previously disclosed a conflict of interest in any component in which they have a conflict of interest.

53. Delegated committee to decide matter

- (1) Under section 67 of the Act, the Council must establish a delegated committee to determine a matter that cannot be resolved by an alternative manner after the loss of a quorum because of conflicts of interest.
- (2) A delegated committee to determine a matter under this Rule:
 - (a) must include all Councillors who have not disclosed a conflict of interest in regard to the matter:
 - (b) may include any other person the Council considers suitable; and
 - (c) must be chaired by a Councillor unless there are no Councillor members.

Division 3 – Business of meetings

54. Business of scheduled meetings

- (1) The Business of a scheduled Council meeting must include the following where applicable:
 - (a) confirmation of the minutes of the previous Council meeting or meetings;
 - (b) confirmation of records of meetings conducted under the auspices of Council;
 - (c) reports provided by the Audit and Risk Committee;
 - (d) reports provided by the Chief Executive Officer;
 - (e) notices of motion given under Rule 17; and
 - (f) notices of rescission given under Rule 20.

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55. Order of business

- (1) Subject to Rule 54 and these Governance Rules, the order of business of a Council meeting will be determined by the Chief Executive Officer to facilitate and maintain open, efficient and effective processes of government.
- (2) Subject to these Governance Rules, the Chief Executive Officer may include any matter on an agenda of a scheduled meeting for consideration by the meeting.
- (3) Once an agenda notice has been issued, the order of business for the meeting may only be altered by the Mayor in the meeting or by resolution of the Councillors at the meeting.

56. Urgent business

- (1) At a scheduled or special meeting of Council, business that is not included in the agenda notice must only be considered if no more than one Councillor is absent and the Council resolves that the matter is urgent because:
 - (a) it relates to, or arises out of a matter which has arisen since compilation of the agenda; and
 - (b) a timeline requires it to be determined prior to the next Council meeting.
- (2) A Councillor may propose a matter be admitted as urgent business provided they have advised the Chief Executive Officer in writing no later than three hours prior to the commencement of the scheduled or special meeting.
- (3) Items of urgent business must be circulated to all Councillors prior to the meeting.
- (4) At an urgent meeting of Council, business that is not included in the agenda notice must only be considered if all Councillors are present and unanimously resolve that the matter is urgent.
- (5) Despite Sub-Rules (1) (4), a matter that is not included in the agenda notice must not be considered at a Council meeting if it will:
 - (a) directly and significantly affect the exercise of a person's rights;
 - (b) alter the Council Plan or the budget; or
 - (c) commit the Council to expenditure exceeding \$20,000.

Division 4 – Procedural meeting determinations

57. Matters not provided for

Where a matter has not been provided for under the Act or in these Governance Rules, it must be determined as a procedural matter under this Division.

58. Determination of procedural matters

- (1) Unless otherwise specified in these Governance Rules, procedural matters relating to the conduct of a Council meeting shall be determined:
 - (a) by a ruling of the Chair; or
 - (b) by a resolution of the Council.

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59. Dissent from a Mayor's ruling

- (1) A ruling of the Mayor under this Part may be negated by a resolution of the Council to dissent from the Mayor's ruling.
- (2) A motion of dissent in the ruling is not a motion of dissent in the Mayor. The Mayor remains in the chair and may exercise a second vote if exactly half the Councillors vote in favour of the motion of dissent.

60. Arrangements when standing orders suspended

- (1) During a period when standing orders are suspended, no decision, motion or other formal proceeding must be allowed, other than:
 - (a) the raising of a point of order; or
 - (b) a motion to resume standing orders.
- (2) The minutes of a meeting will not include an account of matters considered during a period when standing orders are suspended.

61. Closing a meeting to members of the public

- (1) A Council meeting must be closed to members of the public only if:
 - (a) the meeting is to consider confidential information (see Appendix 1); or
 - (b) it is necessary to close the meeting for security reasons or to enable the meeting to proceed in an orderly manner.
- (2) The Council must only close the meeting for the purpose listed in Sub-Rule (1)(b) if arrangements have been put in place to allow remote public viewing of the meeting as specified in section 66 of the Act.

62. Adjourning a meeting

A motion to adjourn the meeting may specify when the meeting will resume, which may be:

- (a) at a specific time, date and place;
- (b) at the conclusion of another scheduled meeting; or
- (c) at a time to be determined by the Chief Executive Officer.

Division 5 - Point of order

63. Points of order

- (1) A Councillor may raise a point of order at any time if the Councillor considers that the Act or these Governance Rules are not being complied with due to a statement or behaviour which is:
 - (a) Irrelevant, meaning it does not relate to the matter under consideration or is outside the powers of Council;
 - (b) Improper, meaning it constitutes improper behaviour or is offensive;
 - (c) Misleading, meaning it is an untrue or false assertion or statement;
 - (d) Disorderly, being an act that disrupts or distracts from the orderly operation of the meeting; or
 - (e) Contrary to these Rules, meaning it is contrary to the provisions set out in this part.

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- (2) A Councillor raising a point of order must state:
 - (a) the point of order; and
 - (b) the reason for the point of order.
- (3) A Councillor raising a point of order is not deemed to be speaking to a motion or amendment before the meeting.
- (4) All other matters before the Council are suspended until the point of order is decided.
- (5) The Mayor may call a temporary adjournment to consider a point of order or otherwise rule on it as soon as it is raised.
- (6) The Mayor must rule on all points of order without entering into discussion or debate and the Mayor's ruling is final unless the meeting dissents from that ruling under Rule 59.

Division 6 - Public participation

64. Addressing meetings

- (1) At a Council meeting, standing orders may be suspended to enable a member of the public to address the meeting.
- (2) A member of the public addressing the Council must extend due courtesy and respect to the Council and must take direction from the Mayor.
- (3) Unless this procedure is varied under Rule 87, the maximum speaking time for a member of the public addressing the Council is three (3) minutes.

65. Public question time

- (1) Up to 30 minutes may be allocated in the early part of a scheduled Council meeting for members of the public to put questions to Councillors.
- (2) Sub-Rule (1) does not apply during any period when Council has resolved to close the meeting in respect of a matter under section 61 of the Act.
- (3) A limit of two questions per person applies, with a time allocation for each not exceeding three minutes.
- (4) Question put by members of the public:
 - (a) must be in writing;
 - (b) must relate to a matter of business on the meeting agenda;
 - (c) must not relate to subject matter previously responded to by Council;
 - (d) must not be offensive or defamatory or designed to embarrass a councillor or member of Council staff; and
 - (e) must be received by the Chief Executive Officer or the delegated officer no later than 12.00pm on the business day prior to the meeting day.
- (5) If the Council has received a question from the public under this Rule, the Council must suspend standing orders at an appropriate time for the question to be put.

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- (6) The CEO must reject a question:
 - a) that does not comply with Sub-Rule (4); or
 - (b) where answering the question would require the disclosure of confidential information.
- (7) Unless rejected under Sub-Rule (6) each question:
 - (a) will be read by the person who submitted it, or if absent from the meeting, the Mayor or CEO; and
 - (b) will be responded to by a Councillor or Council officer.
- (8) If a question cannot be dealt with adequately or appropriately during public question time in accordance with Sub-Rule (7)(b), the Mayor may request the Chief Executive Officer to provide a written response to the question.

66. Petitions and joint letters

- (1) A member of the public may give a petition or a joint letter to a Councillor, the Chief Executive Officer or the delegated officer.
- (2) A petition or joint letter must:
 - (a) state the name of the person forwarding the petition or joint letter and an address to which notice of Council's response may be forwarded;
 - (b) contain at least ten (10) signatures and include the name and address of each signatory to the petition or joint letter;
 - (c) clearly state the request or describe the action that the Council is asked to do on each page of the petition or in the joint letter (whichever is applicable);
 - (d) not include any statement that is offensive, defamatory or disrespectful to Council;
 - (e) be legible;
 - (f) not contain alterations; and
 - (g) not have any letters or other documents attached to it.
- (3) A petition or joint letter that complies with Sub-Rule (2) must be tabled at a scheduled Council meeting at the first reasonable opportunity.
- (4) A petition or joint letter may be tabled by any Councillor or by the Chief Executive Officer. It does not have to be tabled by the person to whom it was given.
- (5) A petition or joint letter tabled at a Council meeting must lay on the table until the next scheduled meeting of the Council and no motion, other than to receive the petition or joint letter may be accepted by the Chairperson unless the Council resolves to deal with it earlier.

Division 7 - Minutes and recordings

67. Keeping of minutes

(1) The Chief Executive Officer must ensure that minutes of Council meetings are kept.

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- (2) The minutes must be an accurate record of the meeting, including:
 - (a) the date, place, and nature of the meeting;
 - (b) the time the meeting opened;
 - (c) the name of each Councillor in attendance;
 - (d) any Councillor apology or leave of absence;
 - (e) every conflict of interest disclosure made, including the type of conflict;
 - (f) arrivals and departures during the meeting by Councillors;
 - (g) the name and title of each staff member attending and not in the gallery;
 - (h) all matters considered for decision;
 - (I) the name of any member of the public who spoke on a matter;
 - (i) all motions put to the meeting and the outcome of each motion;
 - (j) the result of any division; and
 - (k) the time the meeting closed.
- (3) The following must be published on the Council's website as soon as practicable after the conclusion of a Council meeting:
 - (a) the draft (unconfirmed) minutes of the Council meeting;
 - (b) any resolutions carried in a part of a meeting closed to consider a confidential matter.
- (4) The detailed records of any part of a meeting that was closed to the public to consider a confidential matter must not be published on the internet.

68. Confirmation of minutes

- (1) The Chief Executive Officer must ensure the draft minutes are submitted to the next applicable meeting of the Council for confirmation.
- (2) No discussion or debate on the confirmation of minutes will be permitted except where their accuracy as a record of the proceedings of the meeting to which they relate is questioned.
- (3) If a Councillor is dissatisfied with the accuracy of the minutes, then the Councillor must propose a motion specifying the alternative wording to amend the minutes.
- (4) The confirmed minutes, excluding the detailed records of any part of a meeting that was closed to the public to consider confidential information, must be published on the Council's website in place of the draft minutes as soon as practicable.

69. Council may record meetings

- (1) The Council may resolve to:
 - (a) broadcast a Council meeting in any form;
 - (b) make a recording of a Council meeting; or
 - (c) specify how and in what form a recording of a Council meeting will be made available to the public.
- (2) Despite Sub-Rule (1), any part of a meeting that is closed to the public to consider a confidential matter must not be broadcast or a recording made available to the public in any form.

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Division 8 – Attendance by electronic means

70. Requesting and approving attendance by electronic means

- Councillors who wish to attend a meeting via electronic means may submit a request to the Chief Executive Officer.
- (2) The request must be made in writing or verbally stating the reason for the request.
- (3) The request must be made no later than 9:00am on the day of the meeting that will be attended via electronic means.
- (4) The request must consider any criteria that the Council has set for consideration of approval for a method of attendance.
- (5) The Chief Executive Officer will provide a response to the request no later than 1 hour prior to the meeting and notify all Councillors of this decision.
- (6) It is the responsibility of the Councillor attending electronically to ensure that they have the required access and environment suitable for electronic communications.

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PART 7 – CONDUCT OF DEBATE

Division 1 - General debate matters

71. Preparation for debate

Before any motion is put on a matter:

- (a) the Mayor will introduce the officer report and invite a member of the Management Executive Group to summarise the report, including the recommendation; and
- (b) the Mayor may ask if any Councillors require final clarification of the report before seeking a motion.

72. Speaking times

Unless varied under Rule 87, the maximum speaking time for a Councillor will be three (3) minutes when:

- (a) speaking to a motion or amendment; or
- (b) exercising a right of reply on a motion.

Division 2 - Motions and amendments

73. Order of motions and amendments

During consideration of a matter in a Council meeting:

- (a) only one motion may be considered by a meeting at a particular time;
- (b) only one amendment may be considered by a meeting at a particular time; and
- (c) a motion must not be voted upon until a decision has been made on any amendment to that motion which has been moved and seconded.

74. Rejecting a motion or amendment

- (1) The Mayor must reject any motion or amendment which is:
 - (a) offensive or defamatory;
 - (b) outside the powers of the Council or otherwise contrary to the Council's legal obligations;
 - (c) contrary the Council's election period policy;
 - (d) not relevant to the item of business on the agenda and has not been admitted as urgent business; or
 - (e) purports to be an amendment but would have the effect of negating the principle intent of the motion it seeks to amend.
- (2) If it appears to the Chief Executive Officer that a proposed motion or amendment is contrary to the Council's legal obligations, the Chief Executive Officer must advise the Mayor in a timely manner.

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75. Moving a motion

- (1) A Councillor proposing to move a motion must first indicate a wish to address the Mayor.
- (2) Once recognised by the Mayor, the mover must state the motion, and may briefly state its intent or the desired outcome if it is passed, but without speaking to it.
- (3) Where the mover intends to move a recommendation as it appears in the agenda report, they may do so in the following manner, 'I move the officer recommendation'.
- (4) Where to mover intends to move a motion other than a recommendation as it appears in the agenda report, they must state the motion in full.
- (5) The Mayor must call for a seconder (who must be a Councillor other than the mover).
 - (a) If a motion is not seconded, the motion lapses for want of a seconder.
 - (b) If there is a seconder, the Mayor must call on the mover to speak to the motion.
- (6) After the mover has spoken to the motion, the seconder may also speak to the motion or reserve their right to speak until later in the debate.

76. Debating the motion

- (1) After the seconder has spoken to the motion (or after the mover has spoken to the motion if the seconder does not speak), the Mayor must ask 'Is the motion opposed?'.
- (2) If there is opposition, the Mayor must call on any Councillor who wishes to speak against the motion, then on any Councillor who wishes to speak for the motion, after waiting until all Councillors wishing to speak to the motion have spoken.
- (3) If no Councillor wishes to speak against the motion, then the Mayor may put the motion or call on any other Councillor to speak.
- (4) No Councillor may speak more than once in debating a motion, except where the mover of the motion has a right of reply.
- (5) Debate must always be relevant to the motion and the Mayor may:
 - (a) request a Councillor to confine debate to the subject motion; or
 - (b) direct a Councillor to cease speaking if the Councillor continues to debate irrelevant matters.

77. Right of reply

- (1) Once the debate has been exhausted, the mover of the motion is entitled to exercise a right of reply but may not raise any new matter.
- (2) If an amendment to a motion has been carried, the mover of the original motion retains the right of reply to that motion.
- (3) If no Councillor has spoken against a motion, there will be no right of reply.
- (4) Immediately after the mover's right of reply, the Mayor must put the motion to a vote without further discussion or debate.

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78. Amendments

- (1) Any Councillor debating the motion, except the mover or seconder of the motion, may move an amendment to the motion.
- (2) There is no limit on the number of amendments that may be proposed to a motion. However, no amendment may be proposed while another amendment is being proposed or debated.
- (3) An amendment:
 - (a) must be relevant to the motion; and
 - (b) must not have the effect of negating the principal intent of the motion.
- (4) If the mover and the seconder of the motion accept the amendment, the motion must be altered to include the amendment, without debate or vote.
- (5) If Sub-Rule (4) does not apply, the amendment must be seconded by another Councillor. If the amendment is not seconded, it lapses.
- (6) If an amendment is seconded under Sub-Rule (5), the Mayor must invite the Councillors to debate the amendment in the same order and manner as a motion under Rule 76, except that the mover of an amendment does not have a right of reply.
- (7) A Councillor speaking to an amendment is not deemed to be speaking to the motion, so speaking to an amendment does not alter a Councillor's right to speak to the principal motion.
- (8) If an amendment is carried, the motion as amended then becomes the motion before the meeting (known as the 'substantive motion'), and may then be put or be subject to further amendment.
- (9) If an amendment is not carried then debate continues on the motion.

79. Lapsed motion or amendment

- (1) If a motion or amendment lapses under these Governance Rules:
 - (a) the motion or amendment is no longer debated or voted upon at that meeting;
 - (b) if it is an amendment, debate on the principle motion resumes; and
 - (c) if it is a motion, the meeting proceeds to the next matter on the agenda.
- (2) Nothing in these Governance Rules prohibits a lapsed motion from being considered at a later Council meeting.

80. Foreshadowing motions or amendments

- (1) At any time during debate, a Councillor may, without speaking to it, foreshadow a motion so as to inform Council of their intention to move a motion at a later stage in the meeting but this does not extend any special right to the foreshadowed motion.
- (2) A motion foreshadowed may be prefaced with a statement that, in the event of a particular motion before the meeting being resolved in a certain way, a Councillor intends to move an alternative or additional motion.
- (3) No discussion or debate is allowed on a foreshadowed motion unless and until the foreshadowed motion is subsequently formally moved as a motion.

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- (4) A foreshadowed motion has no procedural standing and is merely a means to assist the flow of the meeting.
- (5) The minutes of the meeting will not include foreshadowed motions unless the foreshadowed motion is subsequently formally moved as a motion.

81. Withdrawal of motion or amendment

Before any motion or amendment is put to the vote, it may be withdrawn by the mover with the agreement of Council.

82. Separation of motions

Where a motion contains more than one part:

- (a) a Councillor may request the Mayor to put the motion to the vote in separate parts;
 or
- (b) the Mayor may decide to put the motion to the vote in separate parts.

Division 3 – Voting

83. Voting process

- (1) When putting a motion or amendment to a vote, the Mayor will first call for those in favour to vote and then those opposed to vote.
- (2) Voting:
 - (a) must not be in secret; and
 - (b) must be by show of hands unless the meeting resolves otherwise.
- (3) All Councillors are entitled to a single vote on each motion and each amendment.
- (4) If exactly half the Councillors in the meeting vote in favour of a motion or amendment, the Mayor may cast a second vote.
- (5) The Mayor must declare a motion or amendment carried if:
 - a majority of the Councillors in the meeting vote in favour of the motion or amendment; or
 - (b) exactly half the Councillors in the meeting vote in favour of the motion or amendment and the Mayor casts a second vote in favour of the motion or amendment.
- (6) If neither Sub-Rule (5)(a) or (5)(b) apply, the Mayor must declare the motion or amendment lost.
- (7) Any Councillor may request that the way they voted on a motion or amendment be recorded in the minutes.
- (8) A Councillor is not required to divulge the way they voted on a matter considered in a meeting that was closed to the public to consider confidential information.

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84. Division

- (1) Any Councillor may request a division:
 - (a) immediately before a vote is taken; or
 - (b) immediately after a vote is taken.
- (2) A division must not be requested after the next item of business has commenced.
- (3) If a division is requested, the Mayor must conduct a vote and the names of Councillors voting for or against the motion or amendment must be recorded in the minutes.
- (4) When a division is requested, any vote already taken must be treated as set aside and the division will decide the question, motion or amendment, that is, a Councillor is not prevented from changing their original vote at the division.
- (5) Once a vote has been taken under a division, no further vote may be taken on the relevant motion or amendment in that meeting.

Division 4 - Rescission

85. Motion to rescind

- (1) If a notice of motion to rescind has been given under Rule 20:
 - (a) the motion must not be amended; and
 - (b) any Councillor in attendance at the meeting may move the motion.
- (2) If a notice of motion to rescind is not put at the meeting it lapses.
- (3) If a motion to rescind is lost, that motion or any similar motion must not be put before the Council for at least three months unless the Councillors resolve to relist the motion for a future meeting.

86. Deciding a rescission

A motion to rescind a prior decision of the Council is not carried unless:

- (a) an absolute majority of Councillors vote in favour of the motion; or
- (b) exactly half the total number of all Councillors cast votes in favour of the motion at a Council meeting and the Mayor casts a second vote in favour of the motion.

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Division 5 - Procedural motions

87. Procedural motions

- (1) A procedural motion must be dealt with immediately by the Mayor.
- (2)A procedural motion must not be moved or seconded by the Mayor.
- A procedural motion is not required to be seconded. (3)
- The Mayor may reject a relevant procedural motion if they believe the Motion on which it (4) is proposed has not been sufficiently debated.
- Table 1 (on page 31 of these Governance Rules) outlines common procedural motions

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COUNCIL MEETING AGENDA 25 JULY 2023

Table 1 - Procedural Motions

Motion	Form	Mover/Seconder	When prohibited	Effect if Carried	Effect if Lost	Debate permitted
Adjournment of debate to a later time and/or date	'That the debate on this matter be adjourned until (insert later time and/or date) to allow (purpose of deferral)''	Any Councillor who has not moved or seconded the original motion or otherwise spoken to the original motion	(a) During the election of the Mayor/Deputy Mayor;(b) During the election of a Chairperson; or(c) When another Councillor is speaking	Consideration/debate on the motion and/or amendment is postponed to the stated time and/or date	Debate continues unaffected	Yes
Adjournment of debate indefinitely	'That the debate on this matter be adjourned until further notice'	Any Councillor who has not moved or seconded the original motion or otherwise spoken to the original motion	(a) During the election of a Chair; (b) When another Councillor is speaking; (c) When the matter is one in respect of which a call of the Council has been made for that meeting in accordance with section 85 of the Act; or (d)When the Motion would have the effect of causing Council to be in breach of a legislative requirement	Motion and any amendment postponed but may be resumed at any later meeting if on the agenda	Debate continues unaffected	Yes
Closure (of debate)	'That the motion now be put'	Any Councillor who has not moved or seconded the original motion or spoken for/against the original motion	During nominations for a Chairperson	Motion or amendment is put to the vote immediately without further debate, subject to any Councillor exercising his or her right to ask any question concerning or arising out of the motion	Debate continues unaffected	No

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COUNCIL MEETING AGENDA 25 JULY 2023

Motion	Form	Mover/Seconder	When prohibited	Effect if Carried	Effect if Lost	Debate permitted
Take a motion from the table (resume debate on a matter)	'That the motion in relation to xx be taken from the table'	Any Councillor	When no motion is on the table	Debate of the item resumes	Debate of the item remains paused	No
Extend a Councillor's speaking time	'That Cr x's speaking time be extended by 3 minutes'	Any Councillor who is not currently speaking	After another Councillor has commenced speaking	Cr x may continue speaking for up to 3 minutes	Cr x must cease speaking	No
Extend speaking time for a member of the public addressing the meeting	'That xxx's speaking time be extended by 3 minutes'	Any Councillor	Hill	Xxx may continue speaking for up to 3 minutes	Xx must cease speaking	No
Alter the order of business	'That the item listed at xx on the agenda be considered before/after the item listed at xy'	Any Councillor	(a) At a Meeting to elect the Mayor; or (b) During any debate	Alters the order of business for the meeting	Items are considered in the order as listed in the Agenda	No
Suspension of Standing Orders	'That Standing Orders be suspended to' (reason must be provided)	Any Councillor		The rules of the meeting are temporarily suspended for the specific reason given in the motion. No debate or decision on any matter, other than a decision to resume Standing Orders, is permitted	The meeting continues unaffected	No

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COUNCIL MEETING AGENDA 25 JULY 2023

Motion	Form	Mover/Seconder	When prohibited	Effect if Carried	Effect if Lost	Debate permitted
Resumption of Standing Orders	'That Standing Orders be resumed'	Any Councillor	When Standing Orders have not been suspended	The temporary suspension of the rules of the meeting is removed	The meeting cannot continue	No
Consideration of confidential matter(s) (Close the meeting to members of the public)	'That, in accordance with section 66(2)(a) of the Local Government Act 2020 the meeting be closed to members of the public for the consideration of item xx which is confidential as it relates to [insert reason]'	Any Councillor	During the election of the Mayor/Deputy Mayor	The meeting is closed to members of the public	The meeting continues to be open to the public	Yes
Reopen the meeting	'That the meeting be reopened to members of the public'	Any Councillor		The meeting is reopened to the public	The meeting remains closed to the public	No

PART 8 – DELEGATED COMMITTEES

88. Council may establish delegated committees

- (1) The Council may establish one or more delegated committees to which it delegates specific powers.
- (2) Unless Rule 53 applies, a delegated committee:
 - (a) must include at least two Councillors; and
 - (b) must be chaired by a Councillor.

89. Application of Governance Rules

Unless otherwise specified in the Act or in these Governance Rules, a delegated committee is subject to the Governance Rules to the extent reasonably applicable as if the committee were the Council and the members of the committee were the Councillors.

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PART 9 – ELECTION PERIOD POLICY

Division 1 – General election period matters

90. Election period

- (1) The Council's Election Period Policy is described in this Part.
- (2) The Election Period Policy applies during the "election period", which is defined in section 3 of the Act to mean the period that:
 - (a) starts at the time that nominations close on nomination day; and
 - (b) ends at 6pm on election day.
- (3) The Chief Executive Officer will notify Councillors and staff of their obligations under this Policy prior to the commencement of the election period for an election.

Division 2 - Council decisions in election period

91. Prohibited decisions

- (1) This policy prohibits any Council decision during the election period for a general election or a by-election that would enable the use of Council's resources in a way that is intended to influence, or is likely to influence, voting at the election.
- (2) This policy also prohibits any Council decision during the election period for a general election that:
 - (a) relates to the appointment or remuneration of the Chief Executive Officer but not the appointment or remuneration of an Acting Chief Executive Officer; or
 - (b) commits Council to expenditure exceeding one per cent of Council's income from general rates, municipal charges and service rates and charges in the preceding financial year; or
 - (c) Council considers could be deferred until the next Council is in place; or
 - (d) Council considers should not be made during an election period.

92. Chief Executive Officer scrutiny

- (1) The Chief Executive Officer must scrutinise the content of Council agendas during the election period to exclude matters described in Rule 91.
- (2) The Chief Executive Officer must reject any notice of motion if it appears contrary to Rule 91.
- (3) If a motion is moved in a Council meeting that appears to be conflict with Rule 91, the Chief Executive Officer must advise the Mayor of the conflict.

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93. Election Period Statements

- (1) In order to assist Council with its commitment to appropriate decision making during the Election Period, the Chief Executive Officer will ensure that an "Election Period Statement" is included in every officer's report submitted to the Council for a decision.
- (2) The "Election Period Statement" will describe the status of each item, specifically relating to section 69 of the Act.

Division 3 – Use of Council resources

94. Council resources

- (1) As specified in section 304 of the Act, a Councillor or a member of Council staff must not use Council resources in a way that is intended or likely to affect the result of a Council election.
- (2) A Councillor may use the following resources during an election period if and when required to perform their duties as a Councillor:
 - (a) mobile phones provided for Councillor use;
 - (b) computers provided for Councillor use; and
 - (c) the Mayoral vehicle.

95. Council staff

- A Councillor must not request or use a member of Council staff to support their election campaign.
- (2) This Rule does not prohibit a member of staff from providing support for an election campaign if the staff member:
 - (a) only provides support voluntarily and in their own private time;
 - (b) does not use Council resources in providing support;
 - (c) does not take any action that implies Council support for the campaign; and
 - (d) gives the Chief Executive Officer prior written notice of their intention to support the campaign.

96. Expenses claims

- (1) A Councillor must not lodge a claim for reimbursement of expenses incurred in relation to an election campaign.
- (2) The Chief Executive Officer must reject any claim that is contrary to this Rule.

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Division 4 – Communication and events

97. Publication of electoral material

- (1) As specified in section 304 of the Act, a Councillor or member of Council staff must not use Council resources to intentionally or recklessly print, publish or distribute or cause, permit or authorise to be printed, published or distributed any electoral material during the election period on behalf of, or purporting to be on behalf of, the Council unless the electoral material only contains information about the election process or is otherwise required under an Act or regulation.
- (2) During an election period, the Chief Executive Officer must establish procedures to support compliance with this Rule, including procedures applying to:
 - (a) media comments and media releases;
 - (b) use of social media; and
 - (c) Council newsletters and publications.

98. Access to Council information

- (1) Councillors will continue to access Council held documents during an election period, but only to the extent necessary for them to perform their duties as Councillors.
- (2) The Chief Executive Officer must ensure that information provided to candidates during an election period is made equally available to all candidates.
- (3) Sub-rule (2) does not apply to confidential information provided to Councillors under Sub-Rule (1).

99. Public consultation

- (1) The Council must not conduct any public consultation process during the election period unless the consultation is:
 - (a) required under an Act or regulation; or
 - (b) essential for the Council to perform its functions.
- (2) Any public consultation that does proceed during the election period will be vetted for electoral matter and express or implicit links to the election.

100. Council events

- (1) Normal Council events are not prohibited during the election period, however Council will keep these events to a minimum.
- (2) Any civic or ceremonial Council event held during the election period should meet one or more of the following criteria:
 - (a) it is a planned event endorsed by the current Council Plan;
 - (b) it is routinely held at the same time of year;
 - (c) it is a commemorative or anniversary event held on or near the anniversary date;
 - (d) it demonstrates a clear community benefit, or services an educational or welfare purpose; or
 - (e) it contributes to cultural development, social awareness or sense of community identify.

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- (3) Where events occur and whether or not a Councillor is to make a speech, Councillors will be conscious of the fact that they are representing Council and are not to use the opportunity for electioneering.
- ad or publicist

 Ad or publicist

 Confinential Heriographic Confinenti Material printed or disseminated during the election period to publicise a function or event (4) will be subject to a certification process.

APPENDIX 1 – CONFIDENTIAL INFORMATION

Under section 3 of the Act, certain information is defined to be confidential information because its premature or improper release may cause harm to the Council or to other persons.

Confidential Information remains confidential unless it can lawfully be released, and the Council has determined that it should be publicly available.

If the Chief Executive Officer is of the opinion that information relating to a meeting is confidential information within the meaning of the Act, they may designate the information as confidential and advise Councillors and/or members of Council staff in writing accordingly.

Information which has been designated by the Chief Executive Officer as confidential information within the meaning of the Act, and in respect of which advice has been given to Councillors and/or members of Council staff in writing accordingly, will be presumed to be confidential information.

The following table described the types of confidential information defined in the Act.

Туре	Description
Council business information	Information that would prejudice the Council's position in commercial negotiations if prematurely released.
Security Information	Information that is likely to endanger the security of Council property or the safety of any person if released.
Land use planning information	Information that is likely to encourage speculation in land values if prematurely released.
Law enforcement information	Information which would be reasonably likely to prejudice the investigation into an alleged breach of the law or the fair trial or hearing of any person if released.
Legal privileged information	Information to which legal professional privilege or client legal privilege applies.
Personal information	Information which would result in the unreasonable disclosure of information about any person or their personal affairs if released.
Private commercial information	Information provided by a business, commercial or financial undertaking that relates to trade secrets or that would unreasonably expose the business, commercial or financial undertaking to disadvantage if released.
Confidential meeting information	Records of a Council and delegated committee meetings that are closed to the public to consider confidential information.
Internal arbitration information	Confidential information relating internal arbitration about an alleged breach of the Councillor Code of Conduct.
Councillor Conduct Panel confidential information	Confidential information relating to a Councillor Conduct Panel matter.
Confidential information under the 1989 Act	Information that was previously made confidential under the Local Government Act 1989.

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Loddon Shire Council

Draft Governance Rules v3 – Summary of amendments

Part 1 - Preliminary

Rule/Sub-Rule	What has changed	Rationale
Rule 3 -	Include definitions for:	Clarity
Definitions	 Chair – to reference appointment of a Councillor to chair a meeting in the absence of the Mayor Mayor – to provide for appointed Acting Mayor and temporary chair Meetings conducted under the auspices of Council - to support conflict of interest disclosures aligned to briefings and forums Notice of motion Notice of rescission 	
	Amend definition for Delegated Committee to include a joint delegated committee	Align to the Act
	Remove definitions for:	
	Advisory Committee	 No longer relevant
	Quorum (now defined in Rule 48)	 Now defined in Rule 48

Part 2 - Election of Mayor:

Rule/Sub-Rule	What has changed	Rationale
Rule 5 – Method of Voting	New Rule detailing the method of voting for election of Mayor	Clarity
Rule 6 – Determining the election of the Mayor	Renamed and amended, including new sub- rules permitting Mayoral election candidates up to three minutes to address Council, in the order in which their nominations were received	New title to enable inclusion of guidance following receipt of nominations
Rules 7 to 9 – Election if there are one; two; or three and more candidates	New individual rules for possible scenarios during election of the Mayor relevant to the number of candidates Removal of Rule relating to a failed election	Clarity and ease of reference at the time of the election Incorporated into Rule 8
11 – Appointment of Acting Mayor	New Rule requiring an Acting Mayor to be appointed in accordance with the Act	Clarity

Part 3 – Meeting Preparation:

Rule/Sub-Rule	What has changed	Rationale
	g Council Meetings	
14 – Public Notice	Amended Sub-Rule [14(1)] providing for public notice of meetings soon after schedule is adopted by Council (annually) in addition to during the year via print and social media	Provides for public notice of meeting schedule following Council resolution and then routinely in print and social media
15 – Agenda notice	Amended to clarify notice periods for Agendas (5 business days to Councillors and 3 business days for website)	Clarity that 'days' refers to business days
Division 2 – Notic	es of Motion	
17 – Giving a notice of motion	New Sub-Rule [17(4)] requiring a Notice of Motion to call for a Council report under certain circumstances	Supports informed decision making
18 – Notice may be rejected	Amended Sub-Rule (2) to provide a time period (7 business days) for a Councillor to be notified of a Notice of Motion that has been rejected	Clarity
19 – Notice must be listed	New Sub-Rule [19(2)] relating to ordering Notices of Motion on an Agenda	Clarity
on the agenda	New Sub-Rule [19(4)] to enable an Agenda report addressing a Notice of Motion to include information provided by Council officers, including resourcing impacts and risk factors	Supports informed decision making
	New Sub-Rule [19(5)] that a Notice of Motion is introduced to a Council meeting by the Councillor giving the Notice of Motion	Clarity
Division 3 – Notic	e of rescission	
20 – Giving a notice of rescission	New Sub-Rule [20(2)] clarifying when a decision of Council will be deemed to have been substantially commenced or implemented	Clarity
	Amended Sub-Rule [20(3)(d)] - amending the timeframe for giving a Notice of Rescission relevant to the time the decision of Council was made	Aligned to decision proposing to be rescinded rather than the meeting to consider the rescission motion
	New Sub-Rule [20(3)(e)] requiring that a Notice of Rescission must include the written endorsement of at least one other Councillor	Indicates support to enable debate on the rescission motion
21 – Notice may be rejected	New Sub-rule [21(2)] requiring the Chief Executive Officer to notify a Councillor if a Notice of Rescission is rejected and the reasons for the rejection as well as notifying the Mayor and Councillors	Good practice

Part 4 - Roles and Conduct

Rule/Sub-Rule	What has changed	Rationale			
Division 1 – roles	Division 1 – roles of Mayor, Councillors and CEO in Council meetings				
25 – Absence of the Mayor	Expanded Rule relating to the appointment of an Acting Mayor for the purpose of chairing a Council meeting in the absence of the Mayor	Clarity			
30 – Addressing the meeting	Amended wording to address the meeting	Good practice			

Part 5 - Conflicts of Interest

Rule/Sub-Rule	What has changed	Rationale			
Division 1 – Confl	Division 1 – Conflict of interest generally				
35 – Recording of Conflict of Interest Disclosures	New Rule for recording Conflict of Interest disclosures.	Complies with Council's Public Transparency Policy			
Division 2 – Coun	cillor conflict of interest disclosures				
36 – General duty of disclosure by a Councillor	Removal of Sub-Rule relating to meetings under the auspices of Council	Now included in Rule 3 - Definitions			
37 – Disclosure in a Council meeting	New Sub-Rule [37(2)] providing the option for Councillors to disclose a Conflict of Interest in writing to the Chief Executive Officer prior to a meeting	Reduces level of detail required to be disclosed verbally, noting disclosures will continue to be publicly available			
39 – Disclosure in a meeting conducted under the auspices of Council	Amended to align with disclosures in Council meetings	Aligned with disclosures in Council meetings			

Part 6 - General Conduct of Meetings

Rule/Sub-Rule	What has changed	Rationale
Division 1 – Confl	lict of interest generally	
49 – Inability to obtain or maintain a quorum	Amended timeframe for adjourning a meeting due to an inability to obtain or maintain a quorum, to be business days	Clarity
Division 2 – Loss	of quorum due to conflicts of interest	
52 – Alternative manners to resolve quorum	Amended to align to the wording in the Act	Aligned to the wording in the Act

Part 6 – General Conduct of Meetings (continued)

Rule/Sub-Rule	What has changed	Rationale
Division 3 – Busin	ness of meetings	
54 – Business of scheduled meetings	Removal of Sub-Rule relating to a record of a Councillor briefing, Councillor forum or advisory committee meeting	Provided for in the section titled 'Recording of conflict of interest disclosures'
56 – Urgent business	Amended Sub-Rule [56(1)] requiring business admitted as urgent business to be related to a matter which has arisen since compilation of the agenda and a timeline requires it to be determined prior to the next Council meeting	Clarity
	New Sub-Rule [56(2)] providing for a Councillor to propose a matter be admitted as urgent business	Good practice
	New Sub-Rule [56(3)] requiring items of urgent business to be circulated to all Councillors prior to the meeting	Good practice
Division 4 – Proce	edural meeting determinations	
58 – Determination of procedural matters	Amended to remove matters provided for in stand-alone Rules (eg change order of business and adjourning the meeting) and in proposed amended clause for procedural motions	Provided for in other Rules, including procedural motion Rule table.
60 – Arrangements when standing orders suspended	Amended to clarify matters considered when standing orders are suspended are not included in the meeting minutes	Clarity
Division 5 – Point	of order	
63 – Points of order	Expanded Sub-Rule [63(1)] for Points of Order to specify statements and behaviours	Clarity
Division 6 – Public	c participation	•
65 – Public Question time	New Sub-rules: [65(1)] - Providing for up to 30 minutes to be allocated to a meeting for Public Question time [65(3)] - Limiting questions to two per person with each not exceeding three minutes [65(4)(c) - Requiring that questions not relate to a matter previously responded to by Council [65(4)(d) - Requiring that questions not be designed to embarrass a Councillor or member of Council staff [65(4)(e) - Requiring questions to be received	New Rules for clarity and to support effective use of Question Time
66 – Petitions	by the CEO no later than 12.00pm on the business day prior to the meeting day. [65(7)] - Clarifying who will read and respond to the question	Clarity
and joint letters	Amended Sub-Rule [66(2)] requiring petitions and joint letters to contain at least 10 signatures	Clarity

Part 6 – General Conduct of Meetings (continued)

Rule/Sub-Rule	What has changed	Rationale
Division 8 – Atten	dance by electronic means	
70 – Requesting and approving attendance by electronic means	Amended Sub-Rule [70(3)] requiring a request from a Councillor to attend a meeting via electronic means to be made no later than 9.00am on the day of the meeting rather than five days before	To support more likely scenarios
	Amended Sub-Rule [70(5)] requiring the Chief Executive Officer to respond to a request to attend a meeting via electronic means no later than 1 hour prior to the meeting	To support more likely scenarios

Part 7 – Conduct of debate:

Rule/Sub-Rule	What has changed	Rationale			
Division 1 – Gene	eral debate matters				
71 – Preparation for debate	Amended to clarify process leading up to debate	Clarity			
Division 2 – Motio	ons and amendments				
75 – Moving a motion	Amended to clarify the process for the moving of a motion, leading up to debate	Clarity			
76 – Debating the motion	Amended to clarify the process for debate	Clarity			
77 – Right of Reply	New Rule to clarify the process for permitting, and the timing of a right of reply	Clarity			
80 – Foreshadowing motions or amendments	Amended to provide further clarity	Clarity			
82 – Separation of motions	Expanded to provide for a Councillor to request the Mayor to put a motion to the vote in separate parts	Enhancement			
Division 3 – Votin	Division 3 – Voting				
84 – Division	Amended Sub-rule [84(4)] clarifying that any vote taken before a division is called for, must be set aside and the division decides the motion or amendment	Clarity			
Division 5 – Procedural motions					
	Amended from Procedural Debate Motions to Procedural Motions, and to move procedural motions, their form, effect and if debate is permitted in to a table.	Clarity			

Part 9 – Election Period Policy:

Rule/Sub-Rule	What has changed	Rationale		
Division 1 – General election period matters				
90 – Election period	Amended to align to wording in the Act	Aligned to wording in the Act		
Division 2 – Council decisions in election period				
93 – Election Period Statements	New Rule to support compliance with the Act	Supports compliance with the Act		
Division 4 – Communication and events				
99 – Public consultation	New Sub-Rule [99(2)] requiring vetting of public consultation	Clarity		
100 – Council events	New Rule relating to Council events held during the election period	Clarity		

Part 10 - Common Seal:

Rule/Sub-Rule	What has changed	Rationale
	Removal of Part 10 – Common Seal	Documents executed referencing Council resolution or relevant formal delegation. Seal no longer used.

Appendix 1 – Confidential Information

Rule/Sub-Rule	What has changed	Rationale
	New content regarding information designated by the Chief Executive Officer as confidential.	Clarity

10.2 WATER TRADING POLICY V2

File Number: FOL/19/432511

Author: Deanne Caserta, Manager Financial Services

Authoriser: Amanda Wilson, Director Corporate

Attachments: 1. Water Trading Policy v2

RECOMMENDATION

That Council adopts the Water Trading Policy v2.

CONFLICT OF INTEREST

There is no conflict of interest for any Council staff member involved in the preparation of this report, or involved in the subject matter of the report.

PREVIOUS COUNCIL DISCUSSION

The previous version (version 1) was adopted by Council in June 2019 and is now due for review.

The draft Water Trading Policy version 2 (the Policy) was presented to Council for discussion at the July Council Forum.

BACKGROUND

The Policy sets the principles for the trading (buying and selling) of water rights by Council. Minor administrative adjustments have been made to the policy to provide further clarification and remove any unnecessary procedural sections from the Policy.

ISSUES/DISCUSSION

The Water Act 1989 (the Act), in part, governs the nature of water shares, the way in which water shares are issued and transferred, and the assignment of water allocations. While some rules in relation to the trading of water are set out in Act, a policy position is required to determine how and when water rights might be bought or sold, and in what circumstances water may be transferred.

Council's objectives in trading water rights as provided in the policy are:

- to secure water for operational and strategic needs of the Shire
- to provide or maintain a community benefit such as maintenance of facilities that are of economic or social importance to the community
- to generate a financial benefit to the Council that would not otherwise have been available.

This policy sets the principles for the trading or transfer of water rights by Loddon Shire Council. It applies to both temporary and permanent water controlled by Council.

COST/BENEFITS

Any costs associated with the trade or transfer of water will need to be funded from the budget in accordance with the Policy. The benefits of having a Water Trading Policy is that is provides staff and management with clear expectations in regard to the management of water as it is a significant Council asset.

RISK ANALYSIS

Water rights are a significant tradeable asset for Council.

This Policy mitigates risk by ensuring that water is secure for the operational needs of the Shire and also for the strategic direction of Council. There is a financial risk to Council should water rights be lost or reduced. Permanent water trading can only be made via a Council resolution.

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CONSULTATION AND ENGAGEMENT

The Policy has been through a review process with the Loddon Leaders, prior to consultation occurring with the Management Executive Group. Councillors discussed the proposed policy updates at the July Council Forum.

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WATER TRADING POLICY

DOCUMENT TYPE: Council policy

DOCUMENT STATUS: Draft

POLICY OWNER POSITION: Manager Financial Services

INTERNAL COMMITTEE

Not applicable

ENDORSEMENT:

Council

APPROVED BY:
DATE ADOPTED:

25/06/2019

VERSION NUMBER:

REVIEW DATE: 24/06/2023

DATE RESCINDED:

RELATED STRATEGIC

)R

DOCUMENTS, POLICIES OR PROCEDURES:

Investment Policy

RELATED LEGISLATION:

Local Government Act 1989 Local Government Act 2020

Financial Management Policy

Water Act 1989

Trading Rules for Declared Water Systems 2014

Levels of Authority Delegations

EVIDENCE OF APPROVAL:

Signed by Chief Executive Officer

FILE LOCATION: K:\FINANCE\Policies\Ready for approval\POL Water

Trading Policy v2 to Council.docx

Policy documents are amended from time to time, therefore you should not rely on a printed copy being the current version. Please consult the policies on the Loddon Shire website (Council Policies) or Intranet (Organisational Policies) to ensure that the version you are using is up to date.

This document is available in alternative formats (e.g. larger font) if requested.

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WATER TRADING POLICY

1 PURPOSE

This policy sets the principles for the trading (buying and selling) or transfer of water rights by Loddon Shire Council.

2 SCOPE

This policy applies to council staff involved in the trading of water rights on behalf of Council.

It applies to temporary and permanent water controlled by Council and administered through the Corporate Directorate and Financial Services Department.

3 POLICY

3.1 Regulatory context

The Water Act 1989 (the Act), in part, governs the nature of water shares, the way in which water shares are issued and transferred, and the assignment of water allocations.

Water share trade and allocation trade in Victoria is governed by rules set by the Minister for Water. The trading rules aim to facilitate trade wherever possible, while minimising negative impacts on other users and the environment.

3.2 Council objectives

Criteria for water trading are set out in this policy.

Water rights are a significant tradeable asset for Council Each year water rights go through a valuation and audit process and are reported annually in the published Financial Statements. The Council's objectives in trading water rights are:

- to secure water for operational and strategic needs of the Shire
- to provide or maintain a community benefit such as maintenance of facilities that are of economic or social importance to the community
- to generate a financial benefit to the Council that would not otherwise have been available

Council will not engage in water trading for speculative purposes.

Due to governance and probity, committees of management will not be able to authorise the trading of water. A council officer must be contacted to undertake the trading. This will help to ensure Council has sufficient water for operational and strategic needs and has appropriate records for all trades.

Where water is temporarily transferred to a community group, the community group will not pay for the value of the water and Council will pay the transaction costs associated with the transfer.

3.3 Management of water

The Financial Services Department will maintain a register of water rights.

The Director Operations will advise the Manager Financial Services of water needs on annual basis or more frequently as required. This advice needs to take account of advice provided by Committees of Management who have access to water.

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WATER TRADING POLICY

The Director Corporate will ensure that the quarterly financial statements contain information on the value of water licences held and details of any water trading conducted during the reporting period.

3.4 Permanent water trading

Council's preference is to maintain its existing permanent water rights.

Permanent water will only be traded following a resolution of Council. Officers will provide a detailed analysis of water needs to inform the resolution.

3.5 Temporary water trading

Water will be considered surplus where it is not required to fulfil short term operational commitments.

Where Council has an allocation exceeding operational needs, a request may be made to sell temporary rights.

Where Council has an allocation that does not meet expected operational needs, a request may be made to purchase temporary rights.

Both the sale and purchase of temporary water must be undertaken in line with the requirements outlined in Levels of Authority Delegations.

4 HUMAN RIGHTS STATEMENT

It is considered that this policy does not impact negatively on any rights identified in the Charter of Human Rights Act. Loddon Shire Council is committed to consultation and cooperation between management and employees. The Council will formally involve elected employee Health and Safety Representatives in any workplace change that may affect the health and safety of any of its employees.

5 REVIEW

The Manager Financial Services will review this policy for any necessary amendments no later than 4 years after adoption of this current version.

11 INFORMATION REPORTS

Nil

12 COMPLIANCE REPORTS

12.1 NOTICE OF MOTION - ADOPTED FEE WAIVER

File Number:

Attachments: Nil

MOTION

That Council waive the adopted fees as prescribed at 3.5.4 Community Local Law / Road Management Act 2004 of the Loddon Shire *Fees and Charges for the year 1 July 2023 to 30 June 2024* strategic document for the 2023/24 financial year.

RATIONALE

The Objectives of the Community Local Law 2022 are to provide for:

- a) the peace, order and good governance of the Loddon Shire;
- b) a safe and healthy environment in which residents and visitors can enjoy a quality of life that meets their expectations;
- c) the protection and enhancement of community amenity;
- d) the control of activities or land use which may be hazardous, unsafe or detrimental to the quality of life or the environment;
- e) the fair and reasonable use and enjoyment of private land; and f) fair and consistent administration of this Local Law.

A letter with the subject 'Application for a permit to place items on the footpath or naturestrip' was sent to businesses and residents who were identified placing items on the footpath or nature strip notifying them of the need to obtain a permit and pay the adopted fee associated with 3.5.4 Community Local Law / Road Management Act 2004 in *Fees and Charges for the year 1 July 2023 to 30 June 2024* for the 2023/24 financial year. This letter was signed by Loddon Shire Local Laws Officers and dated 06 July 2023. There was a 21-day timeframe for recipients of the letter to apply for a permit.

Feedback from the community has indicated the nature of this letter came as a surprise to most of the recipients. It is acknowledged a number of businesses already comply with this local law requirement, with many others not currently complying.

The requirement in the letter to apply for a permit is supported, but with an extended timeframe of June 30, 2024. It is felt that waiving the fee for the 2023/24 financial year will enable letter recipients to review and amend their budgets for the 2024/25 financial year to plan for future permit costs and allow the recipients to focus on understanding their requirements, engaging with Local Laws Officers and filling in the permit application satisfactorily without a constrained timeframe.

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13 URGENT BUSINESS

In accordance with Council's Governance Rules, Clause 53 provides that at a scheduled or special meeting of Council, business that is not included in the agenda notice must only be considered if no more than one Councillor is absent and the Council resolves that the matter is urgent.

Despite this requirement, a matter that is not included in the agenda notice must not be considered at a Council meeting if it will:

- (a) directly and significantly affect the exercise of a person's rights;
- (b) alter the Council Plan or the budget; or
- (c) commit the Council to expenditure exceeding \$20,000.

14 CONFIDENTIAL ITEMS

RECOMMENDATION

That Council considers the confidential report(s) listed below in a meeting closed to the public in accordance with Section 66(1) and 66(2)(a) of the Local Government Act 2020:

14.1 Appointment of Audit and Risk Committee Independent Member

This matter is considered to be confidential under Section 3(1)(f) of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with personal information, being information which if released would result in the unreasonable disclosure of information about any person or their personal affairs.

Personal information regarding recruitment and selection

14.2 CHIEF EXECUTIVE OFFICER PERFORMANCE REVIEW

This matter is considered to be confidential under Section 3(1)(f) of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with personal information, being information which if released would result in the unreasonable disclosure of information about any person or their personal affairs.

Chief Executive Officer Performance Review

Closing of Meeting to the Public

RECOMMENDATION

That the meeting be closed to the public.

NEXT MEETING

The next Meeting of Council will be held on 22 August 2023 at Wedderburn commencing at at 3.00pm.